

Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 INR-05 CIAE-00
PM-03 SP-02 ACDA-10 L-01 PRS-01 TRSE-00 USIE-00
SSO-00 INRE-00 /050 W
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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4490

SECDEF WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 NATO 06134

LIMDIS

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: NATO LONG-TERM DEFENSE PROGRAM: MODEL TERMS
OF REFERENCE FOR TASK FORCES

REF: USNATO 5736 (DTG 210949Z JUN 77)

1. THERE FOLLOWS IN PARAGRAPH 2 BELOW THE TEXT OF
THE FORMAT THAT DSYG PANSAS HAS PROVIDED TASK FORCE
DIRECTORS TO GUIDE THEM IN THE DEVELOPMENT OF THEIR
TERMS OF REFERENCE (TOR) FOR THE LONG-TERM DEFENSE
PROGRAM. PANSAS HAS ASKED TASK FORCE DIRECTORS TO
FORWARD THEIR DRAFT TOR TO HIM NOT LATER THAN JULY 4.
WE OBTAINED A COPY OF THE FORMAT, WHICH WAS DEVELOPED
BY THE "EDITORIAL BOARD," ON A PRIVILEGED BASIS. TO
OUR KNOWLEDGE NO OTHER NATIONAL DELEGATION HAS A COPY,
AND THE FACT THAT WE HAVE A COPY MUST BE CLOSELY
PROTECTED. WE WILL PROVIDE OUR COMMENT ON THE FORMAT
BY SEPTEL.

2. BEGIN TEXT OF FORMAT FOR TASK FORCE TOR:

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GUIDANCE FOR DEVELOPMENT OF TERMS OF REFERENCE
BY TASK FORCE DIRECTORS

- IN PREPARING THEIR DRAFT TERMS OF REFERENCE, TASK
FORCE DIRECTORS SHOULD BE GUIDED BY THE FOLLOWING FORMAT:

A. AIM

. SHORT STATEMENT OF THE TASK, ON THE LINES OF:
"TO PROPOSE THE MEASURES REQUIRED TO REMEDY SERIOUS
DEFICIENCIES IDENTIFIED IN NATO'S....CAPABILITY,"
SO AS TO ADAPT THE DETERRENT AND DEFENCE POSTURE OF THE
ALLIANCE TO THE NEEDS OF THE 1980S.

B. SUBSTANCE AND SCOPE

. A PRELIMINARY INDICATION OF THE MAIN ISSUES OF
SUBSTANCE TO BE ADDRESSED BY THE TASK FORCE AND THE
PROPOSED SCOPE OF THE EXAMINATION OF EACH ISSUE, TAKING
INTO ACCOUNT THE REQUIREMENT TO DEVELOP REALISTIC
PROGRAMMES OF IMPROVEMENT WHICH WILL, AS APPROPRIATE:

. (A) IDENTIFY REQUIREMENTS AND THE MEANS OF
REMEDYING THEM PROJECTED TO FIFTEEN YEARS AHEAD:

. (B) RECOMMEND CONTRIBUTIONS TO BE MADE BY INDIVIDUAL
NATIONS OR MULTILATERALLY, IN THE LIGHT OF THE OPERATIONAL
URGENCY OF THE PROJECTS BUT TAKING ACCOUNT OF THE
FINANCIAL, DEFENCE AND MANPOWER RESOURCES WHICH NATIONS
MAY REALISTICALLY BE EXPECTED TO CONTRIBUTE TO THE
PHASED IMPLEMENTATION OF THE PROGRAMME (I.E., PRIORITIES);

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. (C) REFLECT CONCEPTS AS THEY EXIST OR BECOME
AVAILABLE;

. (D) HAVE REGARD, WHERE APPROPRIATE X RELEVANT
NON-MILITARY CONSIDERATIONS;

. (E) INDICATE CRITICAL TIMINGS INCLUDING "MILESTONES"
FOR NATIONAL AND MULTILATERAL DECISIONS;

. (F) IDENTIFY, AND EXPLOIT TO THE MAXIMUM, POSSIBLE
OPPORTUNITIES FOR STANDARDISATION AND INTEROPERABILITY;

. (G) IDENTIFY COOPERATIVE PROJECTS WHICH NEED TO BE
FUNDED IN COMMON;

. (H) TAKE INTO ACCOUNT RELEVANT ASPECTS OF NEW
TECHNOLOGY;

. (I) IDENTIFY ANY SPECIAL DIFFICULTIES OR RESTRICTIONS
WHICH IMPEDE IMPLEMENTATION OF THE PROGRAMME.

C. ASSUMPTIONS

. (A) A STATEMENT TO THE EFFECT THAT IN DEVELOPING PROGRAMMES THE TASK FORCE WILL TAKE AS A BASIC ASSUMPTION THE AGREED THREAT AND OTHER MILITARY FACTORS AS DESCRIBED IN THE AGREED NATO DOCUMENTS, AS WELL AS THE CURRENT MINISTERIAL GUIDANCE (DPC/D(77)6(FINAL), 25TH MAY, 1977);

. (B) EACH TASK FORCE MAY FIND IT USEFUL TO SPECIFY ADDITIONAL ASSUMPTIONS WHICH SHOULD GOVERN WORK IN ITS

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C O N F I D E N T I A L SECTION 02 OF 02 NATO 06134

LIMDIS

PARTICULAR FIELD.

D. METHODS OF WORK

. STATEMENTS TO THE EFFECT THAT THE TASK FORCE WILL:

. (A) ESTABLISH LIAISON WITH SPECIALISED NATO COMMITTEES OR GROUPS HAVING KINDRED RESPONSIBILITIES; TAKE COGNIZANCE OF ALL RELEVANT STUDIES AND ONGOING WORK; AND MAKE APPROPRIATE ARRANGEMENTS TO CONSULT NATIONAL AUTHORITIES INCLUDING THE EARLY ESTABLISHMENT OF A TIMETABLE FOR CONSULTATIONS, VISITS, ETC.

. (B) DEVELOP PROPOSALS WHICH FIT IN, TO THE GREATEST POSSIBLE EXTENT, WITH EXISTING PLANS AND PROGRAMMES AT NATO AND NATIONAL LEVEL.

E. COMPOSITION

. MEMBERSHIP AND ORGANIZATION OF THE TASK FORCES WITH

A PRELIMINARY ESTIMATE OF REQUIREMENTS FOR ASSISTANCE
FROM NATIONAL EXPERTS.

F. REPORTING
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. IN ALL TERMS OF REFERENCE THIS POINT IS TO INCLUDE,
INTER ALIA, THE FOLLOWING TEXT: "THE TASK FORCE DIRECTOR
WILL SUBMIT HIS REPORTS TO THE CHAIRMAN OF THE
EXECUTIVE WORKING GROUP, SENDING A COPY SIMULTANEOUSLY
TO THE CHAIRMAN OF THE MILITARY COMMITTEE." A PROGRESS
REPORT WILL BE SUBMITTED BY END-OCTOBER 1977 AND THE
FINAL REPORT EMBODYING THE PROPOSED LONG-TERM DEFENCE
PROGRAMME(S) WILL BE SUBMITTED BY 1ST MARCH, 1978.

G. MEETINGS AND TRAVEL

. AN ASSESSMENT SHOULD BE MADE OF THE ADDITIONAL
TRAVEL REQUIREMENTS BY TASK FORCE PARTICIPANTS, THOUGH
KEEPING THEM TO THE MINIMUM. THE IDENTIFICATION OF
COMMANDS OR AGENCIES WHO WILL PROBABLY BE NEEDING THE
FUNDS AND, IF POSSIBLE, A ROUGH ESTIMATE OF THE AMOUNT
OF TRAVEL ENVISAGED SHOULD ALSO BE MADE. END TEXT.

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